

### **Equality and Future Generations Evaluation**

| Name of the Officer completing the evaluation<br>Mark Hand<br>Phone no: 01633 644803<br>E-mail: markhand@monmouthshire.gov.uk | Please give a brief description of the aims of the proposal<br>The Local Development Plan (LDP), adopted on 27 February 2014, sets out the<br>Council's vision and objectives for the development and use of land in<br>Monmouthshire, together with the policies and proposals to implement them<br>over the ten year period to 2021. Supplementary Planning Guidance (SPG) sets<br>out detailed guidance on the way in which the policies of the LDP will be<br>interpreted and implemented. The Affordable Housing SPG, adopted in March<br>2016, was prepared to provide further clarification on the interpretation and<br>implementation of the LDP's affordable housing policies. However, since the<br>SPG was adopted a number of issues have arisen in relation to the viability of<br>affordable housing provision on certain types of development sites which has<br>triggered the need to update the SPG. The SPG has, therefore, been amended<br>to take account of updated evidence and to provide clarity on key elements of<br>the SPG as set out in revised draft SPG. This revised draft SPG has since been<br>issued for consultation purposes. |
|---|---|
| Name of Service area  | Date  |
| Planning and Housing  | 20/06/2019  |

1. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below.

| Protected<br>Characteristics | Describe any positive impacts your<br>proposal has on the protected<br>characteristic  | Describe any negative impacts<br>your proposal has on the<br>protected characteristic | What has been/will be done to<br>mitigate any negative impacts or<br>better contribute to positive<br>impacts?     |
|------------------------------|--|---|--|
| Age                          | The revised Affordable Housing SPG should<br>bring positive benefits to Monmouthshire's<br>residents of all ages, particularly through<br>increasing the supply of affordable housing<br>in the County. Affordable housing makes an<br>important contribution to the sustainability of<br>our towns and villages by providing homes<br>that local people on low incomes can afford<br>to live in. It also a means of providing low<br>cost homes for first time buyers. A<br>commuted sum also has the potential to<br>bring forward additional units of housing to<br>meet the specific housing needs of<br>vulnerable groups.  | None  | Ensure that the relevant guidance, as<br>set out in the revised SPG, is accurately<br>interpreted and implemented. |
| Disability                   | The revised Affordable Housing SPG should<br>bring positive benefits to Monmouthshire's<br>residents, reflecting the need to ensure the<br>provision of a wide-ranging choice of homes<br>including meeting affordable and accessible<br>housing needs as far as possible. Affordable<br>housing makes an important contribution to<br>the sustainability of our towns and villages<br>by providing homes that local people on low<br>incomes can afford to live in. It also a<br>means of providing low cost homes for first<br>time buyers. A commuted sum also has the<br>potential to bring forward additional units of<br>housing to meet the specific housing needs<br>of vulnerable groups. | None  | Ensure that the relevant guidance, as<br>set out in the revised SPG, is accurately<br>interpreted and implemented. |
| Gender<br>reassignment       | None   | None  | N/A  |

| Protected<br>Characteristics  | Describe any positive impacts your<br>proposal has on the protected<br>characteristic | Describe any negative impacts<br>your proposal has on the<br>protected characteristic | What has been/will be done to<br>mitigate any negative impacts or<br>better contribute to positive<br>impacts? |
|-------------------------------|---|---|--|
| Marriage or civil partnership | None  | None  | N/A  |
| Pregnancy or maternity        | None  | None  | N/A  |
| Race                          | None  | None  | N/A  |
| Religion or Belief            | None  | None  | N/A  |
| Sex                           | None  | None  | N/A  |
| Sexual Orientation            | None  | None  | N/A  |
|                               | None  | None  | N/A  |
| Welsh Language                |   |   |  |
|                               | None  | None  | N/A  |
| Poverty                       |   |   |  |

2. Does your proposal deliver any of the well-being goals below? Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal. There's no need to put something in every box if it is not relevant!

| Well Being Goal   | Does the proposal contribute to this goal?<br>Describe the positive and negative impacts.  | What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?  |  |
|---|--|--|--|
| <b>A prosperous Wales</b><br>Efficient use of resources, skilled,<br>educated people, generates wealth,   | <b>Positive:</b> Promoting affordable housing assists in achieving overall prosperity of communities and their residents. The revised SPG seeks maximise affordable housing provision via a pragmatic and evidenced approach. Affordable housing provision is essential in enabling sustainable resilient communities.   | <b>Better contribute to positive impacts:</b><br>Ensure that guidance, as set out in the revised<br>SPG, is accurately interpreted and implemented.  |  |
| provides jobs   | <b>Negative:</b> None. The SPG has been amended to take account of updated evidence which will ensure that the viability of development is not adversely affected.   |  |  |
| <b>A resilient Wales</b><br>Maintain and enhance biodiversity and<br>ecosystems that support resilience and<br>can adapt to change (e.g. climate<br>change) | <ul> <li>Positive: Potential for proposals to conserve and enhance existing ecological networks/ landscape in accordance with LDP policy framework.</li> <li>Negative: Development may be located in main and minor villages where there is limited public transport and likely reliance on the use of the private car. The car usage likely to result from small scale development in rural areas is considered to be justified because it is likely to be minimal and the addition of new affordable housing makes a contribution to meeting housing needs.</li> </ul> | <b>Mitigate Negative Impacts</b> :<br>Ensure that biodiversity, landscape interests etc.<br>are appropriately considered in assessing any<br>planning application and that good standards of<br>design, landscaping etc. are achieved. |  |
| <b>A healthier Wales</b><br>People's physical and mental<br>wellbeing is maximized and health<br>impacts are understood                                     | <b>Positive:</b> The provision of appropriate affordable housing development can assist in promoting good health, independence and well-being and in bringing forward additional units of housing to meet the specific housing needs of vulnerable groups <b>Negative:</b> None.   | Better contribute to positive impacts: Ensure that<br>the relevant guidance, as set out in the revised SPG,<br>is accurately interpreted and implemented.  |  |

| Well Being Goal  | Does the proposal contribute to this goal?<br>Describe the positive and negative impacts.  | What actions have been/will be taken to<br>mitigate any negative impacts or better<br>contribute to positive impacts?  |  |
|--|--|--|--|
| A Wales of cohesive communities<br>Communities are attractive, viable,<br>safe and well connected  | <ul> <li>Positive:. Affordable housing makes an important contribution to the sustainability and cohesiveness of our towns and villages by providing homes that local people on low incomes can afford to live in.</li> <li>Negative: None.</li> </ul>   | Better contribute to positive impacts: Ensure<br>that the relevant guidance, as set out in the revised<br>SPG, is accurately interpreted and implemented.  |  |
| A globally responsible Wales<br>Taking account of impact on global<br>well-being when considering local<br>social, economic and environmental<br>wellbeing                                   | <b>Positive:</b> The revised SPG supports the implementation of affordable housing policies of the LDP, which has been subject to a Sustainability Appraisal and Strategic Environmental Assessment (SA/SEA) to ensure that social, economic and environmental objectives are met, thereby contributing to sustainable development and global well-being.  | Better contribute to positive impacts:<br>Ensure that the relevant guidance, as set out in the<br>revised SPG, is accurately interpreted and<br>implemented which will include consideration of<br>social, economic and environmental wellbeing. |  |
|  | Negative: None.           Positive: The revised SPG has a positive general   | Better contribute to positive impacts: Ensure  |  |
| A Wales of vibrant culture and<br>thriving Welsh language<br>Culture, heritage and Welsh language<br>are promoted and protected. People<br>are encouraged to do sport, art and<br>recreation | <ul> <li>impact on culture, heritage and language. In general terms affordable housing makes an important contribution to the sustainability and cohesiveness of our towns and villages by providing homes that local people on low incomes can afford to live in.</li> <li>Negative: None.</li> </ul>   | that the relevant guidance, as set out in the revised SPG, is accurately interpreted and implemented.  |  |
| <b>A more equal Wales</b><br>People can fulfil their potential no<br>matter what their background or<br>circumstances  | <b>Positive:</b> The revised SPG should bring positive benefits to Monmouthshire's residents by opening up opportunities for appropriate affordable housing developments where they comply with the LDP policy framework. Affordable housing makes an important contribution to the sustainability of our towns and villages by providing homes that local people on low incomes can afford to live in. It also a means of providing low cost homes for first time buyers. A | Better contribute to positive impacts: Ensure that<br>the relevant guidance, as set out in the revised SPG,<br>is accurately interpreted and implemented.  |  |

| Well Being Goal | Does the proposal contribute to this goal?<br>Describe the positive and negative impacts.  | What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts? |
|-----------------|--|---|
|                 | commuted sum also has the potential to bring forward<br>additional units of housing to meet the specific<br>housing needs of vulnerable groups. Housing<br>policies, as with all LDP policies, have been subject<br>to a Sustainability Appraisal that measures their<br>performance against sustainability objectives,<br>including equality measures.<br><b>Negative</b> : None. |   |

### 3. How has your proposal embedded and prioritised the sustainable governance principles in its development?

| Sustainable Development<br>Principle  | Does your proposal demonstrate you have met<br>this principle? If yes, describe how. If not explain<br>why.   | Are there any additional actions to be taken to<br>mitigate any negative impacts or better<br>contribute to positive impacts?   |
|---|---|---|
| Balancing<br>short term<br>need with<br>long term and<br>planning for<br>the future | The LDP covers the period 2011-21. The revised SPG supports the implementation of the LDP. By its nature, therefore, it cannot look beyond this period but the SA/SEA of the LDP would have ensured consideration of the impact on future generations.<br>The LDP housing policy framework seeks to balance the short term need for housing development and viability issues with the longer term need to create balanced and sustainable communities. Affordable housing makes an important contribution to the sustainability of our towns and villages by providing homes that local people on low incomes can afford to live in. It also a means of providing low cost homes for first time buyers. A commuted sum also has the potential to bring forward additional units of housing to meet the specific housing needs of vulnerable groups. | Ensure that the relevant guidance, as set out in the revised<br>SPG, is accurately interpreted and implemented.<br>The LDP and its policies have been subject to SA/SEA.<br>The replacement LDP will be subject to SA/SEA.<br>LDP AMRs will provide both an annual evaluation of plan<br>performance including affordable housing policies, and<br>year by year comparison from which emerging long term<br>trends may be identified and reported on. This will help<br>inform the evidence base for the replacement LDP. |

| Sustainable Development<br>Principle |   | Does your proposal demonstrate you have met<br>this principle? If yes, describe how. If not explain<br>why.  | Are there any additional actions to be taken to<br>mitigate any negative impacts or better<br>contribute to positive impacts?  |  |
|--------------------------------------|---|--|--|--|
| Collaboration                        | Working<br>together with<br>other<br>partners to<br>deliver<br>objectives | The revised SPG has been produced in liaison with the Council's Housing Strategy Officers following discussions regarding planning applications for affordable housing development. It has been subject to further internal consultation and external consultation. Public consultation was targeted to those who were considered to have a specific interest in the topic but also including all town and community councils. The consultation was also publicised via our Twitter account @MCCPlanning, as well as the corporate Monmouthshire Twitter account.                            | The revised SPG supports LDP affordable housing<br>policies. The LDP was subject to extensive community and<br>stakeholder engagement and consultation throughout the<br>plan preparation process. This provided those interested<br>parties with the opportunity to make representations on the<br>policy framework to the Council and to an independent<br>inspector who examined the LDP.<br>LDP AMRs will provide both an annual evaluation of plan<br>performance, including affordable housing policies, and<br>year by year comparison from which emerging long term<br>trends may be identified and reported on. This will inform<br>the evidence base for the replacement LDP. The<br>Replacement LDP will be taken forward through<br>extensive community and stakeholder engagement,<br>expanding on the methods used previously. |  |
| Involvement                          | Involving<br>those with<br>an interest<br>and seeking<br>their views      | The revised SPG has been produced in liaison with the<br>Council's Housing Strategy Officers following discussions<br>regarding planning applications for affordable housing<br>development. It has been subject to further internal<br>consultation and external consultation. Public consultation<br>was targeted to those who were considered to have a<br>specific interest in the topic but also including all town and<br>community councils. The consultation was also publicised<br>via our Twitter account @MCCPlanning, as well as the<br>corporate Monmouthshire Twitter account. | The revised SPG supports LDP affordable housing<br>policies. The LDP was subject to extensive community and<br>stakeholder engagement and consultation throughout the<br>plan preparation process. This provided those interested<br>parties with the opportunity to make representations on the<br>policy framework to the Council and to an independent<br>inspector who examined the LDP.<br>LDP AMRs will provide both an annual evaluation of plan<br>performance, including affordable housing policies, and<br>year by year comparison from which emerging long term<br>trends may be identified and reported on. This will inform<br>the evidence base for the replacement LDP. The<br>replacement LDP will be taken forward through extensive<br>community and stakeholder engagement, expanding on<br>the methods used previously. |  |

| Sustainable Development<br>Principle |  | Does your proposal demonstrate you have met<br>this principle? If yes, describe how. If not explain<br>why.   | Are there any additional actions to be taken to<br>mitigate any negative impacts or better<br>contribute to positive impacts?  |  |
|--------------------------------------|--|---|--|--|
| Prevention                           | Putting<br>resources<br>into<br>preventing<br>problems<br>occurring or<br>getting<br>worse | The requirement for revising the Affordable Housing SPG has arisen from the viability evidence on small-scale development sites which has demonstrated that affordable housing provision is not viable on certain types of development sites. The Council seeks to support and adopt a positive approach to appropriate affordable housing development and appropriate financial contributions where it is not possible to negotiate affordable housing units on site. The SPG has been amended to take account of updated evidence and to provide clarity on key elements of the SPG. It is considered that the revised SPG will provide further clarity to all stakeholders and importantly maximise affordable housing provision via a pragmatic and evidenced approach. | The future adoption and implementation of this revised<br>SPG will support appropriate affordable housing<br>development where it accords with the LDP policy<br>framework.  |  |
| Integration                          | Considering<br>impact on all<br>wellbeing<br>goals<br>together and<br>on other<br>bodies   | The revised SPG supports the implementation of the LDP<br>which has been subject to a SA/SEA that balances the<br>impacts on social, economic and environmental factors.  | The AMRs will examine the impacts of the LDP over the<br>longer term and evidence the emergence of any trends at<br>different spatial scales. Delivering sustainable<br>development (social, economic and environmental) is<br>central to the LDP. Continue to monitor indicators,<br>including housing policy indicators and targets, to inform<br>future AMRs.<br>The replacement LDP will be subject to a SA/SEA that<br>balances the impacts on social, economic and<br>environment factors. |  |

4. Council has agreed the need to consider the impact its decisions has on the following important responsibilities: Social Justice, Corporate Parenting and Safeguarding. Are your proposals going to affect any of these responsibilities?

|                     | Describe any positive impacts your proposal has | Describe any negative impacts<br>your proposal has | What will you do/ have you done<br>to mitigate any negative impacts<br>or better contribute to positive<br>impacts? |
|---------------------|---|--|---|
| Social Justice      | None  | None   | N/Â   |
| Safeguarding        | None  | None   | N/A   |
| Corporate Parenting | None  | None   | N/A   |

#### 5. What evidence and data has informed the development of your proposal?

- Monmouthshire Local Development Plan (2011-2021).
- Adopted Affordable Housing Supplementary Planning Guidance (2016)
- Viabilty Appraisals on small sites within the County
- Local Housing Market Assessment (September 2018)

# 6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

**Positive**: The revised SPG continues to support the provision of affordable housing in Main Towns, Severnside Settlements, Rural Secondary Settlements, Main and Minor Villages, subject to compliance with the LDP policy framework. Affordable housing makes an important contribution to the sustainability of our towns and villages by providing homes that local people on low incomes can afford to live in. It also a means of providing low cost homes for first time buyers. A commuted sum also has the potential to bring forward additional units of housing to meet the specific housing needs of vulnerable groups. The provision of

affordable housing will generate positive impacts on the local economy which is essential to the well-being of local communities and residents throughout Monmouthshire.

**Future:** Ensure that LDP's affordable housing policies are accurately interpreted and implemented fully through use of this revised SPG. The effectiveness of the affordable housing policies will be monitored on an annual basis in the LDP AMR.

**Negative:** Potential for some negative sustainability impacts where affordable housing development is located in main and minor villages where there is limited public transport and subsequent reliance on the private car, resulting in increased car use in these areas, albeit that this is likely to be minimal given the nature of small scale affordable housing development in rural areas. Therefore, the scope for such negative impacts is limited and will be carefully considered against the LDP policy framework.

**Future:** LDP AMRs will provide both an annual evaluation of plan performance, including affordable housing policies, and year by year comparison from which emerging long term trends may be identified and reported on. This will inform the evidence base for the replacement LDP.

## 7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

| What are you going to do   | When are you going to do it?   | Who is responsible                          |
|--|--|---|
| Seek Planning Committee endorsement of the revised SPG with a view to it being formally adopted as SPG in connection with the Monmouthshire LDP. | Subsequent to this, adopt the<br>revised SPG following<br>endorsement by Planning<br>Committee and Cabinet | Head of Planning, Housing and Place-shaping |
|  |  |   |
|  |  |   |

8. VERSION CONTROL: The Equality and Future Generations Evaluation should be used at the earliest stage, such as informally within your service, and then further developed throughout the decision making process. It is important to keep a record of this process to demonstrate how you have considered and built in equality and future generations considerations wherever possible.

| Version<br>No. | Decision making stage  | Date considered | Brief description of any amendments made following consideration   |
|----------------|--|-----------------|--|
| 1.0            | Planning Committee (consultation)  | 02/04/2019      | n/a  |
| 1.1            | Individual Cabinet Member (endorsement to issue for public consultation)                       | 10/04/2019      | n/a  |
| 1.2            | Adults Select Committee (scrutiny)   | 30/04/2019      | Report updated to reflect comments received at Select Committee and outcomes of community engagement undertaken. |
| 1.3            | Planning Committee (consultation and review<br>of public responses and proposed<br>amendments) | 02/07/2019      | As above   |
| 1.4            | Cabinet (adoption)   | 31/07/2019      | As above   |